

Cheshire and Wirral Partnership **MHS**



NHS Foundation Trust

Document level: Trustwide (TW)

Code: CG1 Issue number: 5

Anti-Fraud, Bribery and Corruption Policy

Lead executive	Director of Finance
Author and contact number	Anti-Fraud Specialist – Mersey Internal Audit Agency 0151 285 4500

Type of document	Policy
Target audience	All CWP staff, CWP NEDs and CWP Governors
Document purpose	A guide for all employees, contractors, consultants, vendors and other internal and external stakeholders who have a professional or business relationship with the Trust, on what fraud and corruption are in the NHS; what everyone's responsibility is to prevent fraud, bribery and corruption; and also how to report concerns and/or suspicions with the intention of reducing fraud to a minimum within the Trust.

Approving meeting	Audit Committee	28-Feb-2017
Implementation date	Feb 2017 Followed by an annual compliance review	

HR6	Mandatory Employee Learning (MEL) Policy
HR3.8	How to raise and escalate concerns within work (incorporating whistleblowing) policy
HR3.3	Trust disciplinary policy and procedure
CGM	Corporate Governance Manual, including:
	Code of Conduct for NHS Managers
	Managing Conflicts of Interest in the NHS Policy

Document change history		
What is different?	 Title of policy changed to replace the word 'Fraud' with 'Anti-Fraud' External references updated All references to 'NHS Protect' replaced with 'NHS Counter Fraud Authority' or 'NHSCFA' All references to 'NHS Anti-Fraud Manual' replaced with 'NHS Anti-Fraud and Corruption Manual' All references to 'Standards of Business Conduct' replaced with 'Managing Conflicts of Interest in the NHS' Section 2.1 'NHS Protect' replaced with section 'NHS Counter Fraud Authority (NHSCFA)' Section 4.7 'NHS Protect' replaced with section 'NHS Counter Fraud Authority (NHSCFA)' Section 4.8 'NHS Area Anti-Fraud Specialist' removed Section 5.1 'Reporting fraud, bribery and/or corruption' amended to remove reference to NHS Protect Area Anti-Fraud Specialist and update web address for NHS Online Reporting Form 	
Appendices / electronic forms	Yes	
What is the impact of change?	Document is up to date	

Financial	resource	
		No
implications		

External references

NHS Anti-Fraud and Corruption Manual

NHS Standards Contract

NHS England Managing Conflicts of Interest in the NHS Guidance

Public Interest Disclosure Act 1998

Fraud Act 2006

Bribery Act 2010

Trust How to raise and escalate concerns within work (incorporating whistleblowing) policy

Trust Disciplinary Policy

Trust Managing Conflicts of Interest in the NHS Policy

Trust Standing Financial Instructions, Standing Orders and the Scheme of Delegation

NHS Protect (2013) 'Applying Appropriate Sanctions Consistently'

NHS Protect 'Parallel Criminal and Disciplinary Investigations'

NHS Protect Strategy (2012) 'Tackling crime against the NHS: A strategic approach'

NHS Business Services Authority (2004) Codes of Conduct for NHS Boards and NHS Managers

Equality Impact Assessment (EIA) - Initial assessment	Yes/No	Comments	
Does this document affect one group less or more favourably than	another or	the basis of:	
- Race	No		
- Ethnic origins (including gypsies and travellers)	No		
- Nationality	No		
- Gender	No		
- Culture	No		
- Religion or belief	No		
- Sexual orientation including lesbian, gay and bisexual people	No		
- Age	No		
- Disability - learning disabilities, physical disability, sensory impairment and mental health problems	No		
Is there any evidence that some groups are affected differently?	No		
If you have identified potential discrimination, are there any exceptions valid, legal and/or justifiable? Select			
Is the impact of the document likely to be negative?	No		
- If so can the impact be avoided?	N/A		
- What alternatives are there to achieving the document without the impact?	N/A		
- Can we reduce the impact by taking different action?	N/A		
Where an adverse or negative impact on equality group(s) has screening process a full EIA assessment should be conducted.	been ide	ntified during the initial	

If you have identified a potential discriminatory impact of this procedural document, please refer it to the human resource department together with any suggestions as to the action required to avoid / reduce this impact. For advice in respect of answering the above questions, please contact the human resource department.

Was a full impact assessment required?	No
What is the level of impact?	Low

Contents

1.	Introduction	4
1.1	Objectives	4
1.2	Scope	
2.	Definitions	
2.1	NHS Counter Fraud Authority (NHSCFA)	5
2.2	Fraud	
2.3	Bribery and Corruption	
3.	Codes of Conduct	
4.	Roles and Responsibilities	8
4.1	Role of the Board / Audit Committee	
4.2	Chief Executive	
4.3	Director of Finance	
4.4	Managers	
4.5	Employees	
4.6	Anti-Fraud Specialist (AFS)	
4.7	NHS Counter Fraud Authority (NHSCFA)	12
4.8	Internal and External Audit	
4.9	Human Resources.	
4.10	Information Management and Technology	12
5.	The Response Plan	
5.1	Reporting Fraud, Bribery or Corruption	
5.2	Police Involvement	
5.3	Managing the Investigation	
5.6	Sanctions and Redress	
6.	Consultation	15
7.	Dissemination and Implementation	
8.	Process for Monitoring Compliance and Effectiveness	
9.	Standards / Key Performance Indicators	
Anne	endix 1	16
	endix 2	

1. Introduction

One of the basic principles of public sector organisations is the proper use of public funds. The majority of people who work in the NHS are honest and professional and they find that fraud, bribery and corruption committed by a minority is wholly unacceptable as it ultimately leads to a reduction in the resources available for patient care.

Cheshire and Wirral Partnership NHS Foundation Trust ('the Trust') is committed to reducing the level of fraud, bribery and corruption within the NHS to an absolute minimum and keeping it at that level, freeing up public resources for better patient care. The Trust does not tolerate fraud, bribery or corruption and aims to eliminate all such activity as far as possible.

The Trust wishes to encourage anyone having reasonable suspicions of fraud, bribery or corruption to report them. For the purposes of this policy "reasonably held suspicions" shall mean any suspicions other than those which are totally groundless (and/or raised maliciously).

It is the Trust's policy that no employee will suffer in any way as a result of reporting these suspicions. All members of staff can therefore be confident that they will not suffer in any way as a result of reporting reasonably held suspicions. This protection is given under the Public Interest Disclosure Act 1998 that the Trust is obliged to comply with.

The Trust will take all necessary steps to counter fraud, bribery and corruption in accordance with this policy, the NHS Anti-Fraud and Corruption Manual, the policy statement 'Applying Appropriate Sanctions Consistently' published by the NHS Counter Fraud Authority (NHSCFA), formerly NHS Protect, and in line with the NHSCFA's strategy 'Tackling crime against the NHS: A strategic approach' plus any other relevant guidance or advice issued by the NHSCFA. The Trust will seek the appropriate disciplinary, regulatory, civil and criminal sanctions [as well as referral to professional bodies, where appropriate] against fraudsters and where possible will attempt to recover losses.

Each Trust is required to appoint its own dedicated Anti-Fraud Specialist (AFS) who is accredited by the NHSCFA and accountable to them professionally for the completion of a range of preventative anti-fraud, and corruption work, as well as for undertaking any necessary investigations. Locally, the AFS is accountable on a day-to-day basis to the Trust's Director of Finance and also reports, periodically, to the Trust Audit Committee.

All instances where fraud, bribery and corruption are suspected are thoroughly investigated by staff trained by the NHSCFA. Any investigations will be handled in accordance with the NHS Anti-Fraud and Corruption Manual.

[NB. For staff awareness, theft issues are usually dealt with by the Local Security Management Specialist (LSMS), not the AFS. However, the AFS will be mindful of any potential criminality identified in the course of any investigation and will, with the agreement of the Director of Finance, notify the appropriate investigating authority].

1.1 Objectives

The Trust is committed to taking all necessary steps to counter fraud, bribery and corruption.

Under the NHS Standards Contract (implemented on 1st April 2012), all organisations providing NHS services are required to put in place appropriate anti-fraud and security management arrangements. The NHSCFA unified approach to tackling all crime against the NHS ('Tackling crime against the NHS: A strategic approach') is delivered across four key operational areas:

> To ensure that the organisation's **strategic governance** arrangements have embedded anticrime measures across all levels;

- To **inform and involve** NHS staff and the public through raising awareness of crime risks against the NHS, and publicising those risks and effects of crime;
- Prevent and deter individuals who may be tempted to commit crime against the NHS and ensure that opportunities for crime to occur are minimised; and
- ➤ To detect and investigate crime and **hold to account** those individuals who have committed crimes by prosecuting and seeking redress.

1.2 Scope

This policy has been produced by the Trust's AFS and is intended to provide a guide for all employees [regardless of position], contractors, consultants, vendors and other internal and external stakeholders who have a professional or business relationship with the Trust, on what fraud and corruption are in the NHS; what everyone's responsibility is to prevent fraud, bribery and corruption; and also how to report concerns and/or suspicions with the intention of reducing fraud to a minimum within the Trust.

This policy relates to all forms of fraud, bribery and corruption and is intended to provide direction and help to employees who may identify suspected fraud, bribery or corruption. It provides a framework for responding to suspicions of fraud, bribery and corruption, advice and information on various aspects of fraud, bribery and corruption and implications of an investigation. It is not intended to provide a comprehensive approach to preventing and detecting fraud, bribery and corruption.

2. Definitions

The definitions applicable to this policy are as follows:

2.1 NHS Counter Fraud Authority (NHSCFA)

The NHSCFA is a new special health authority dedicated to tackling fraud, bribery and corruption within the health service. The NHSCFA provides a clear focus for both the prevention and investigation of fraud across the health service and works with NHS England and NHS Improvement to properly uncover fraud and tackle it effectively.

2.2 Fraud

The Fraud Act 2006 introduced an entirely new way of investigating and prosecuting fraud. Previously, the word 'fraud' was an umbrella term used to cover a variety of criminal offences falling under various legislative acts. It is no longer necessary to prove that a person has been deceived, or for fraud to be successful. The focus is now on the dishonest behaviour of the suspect and their intent to make a gain for themselves or another; to cause a loss to another; or, expose another to a risk of loss.

There are several specific offences under the Fraud Act 2006; however, there are three primary ways in which it can be committed that are likely to be investigated by the AFS;

The offence of fraud can be committed in three ways:

- Fraud by false representation (s.2) lying about something using any means, e.g. falsifying a CV or NHS job application form;
- ➤ Fraud by failing to disclose (s.3) not saying something when you have a legal duty to do so, e.g. failing to declare a conviction, disqualification or commercial interest when such information may have an impact on your NHS role, duties or obligation and where you are required to declare such information as part of a legal commitment to do so; and

➤ Fraud by abuse of position (s.4) — abusing a position where there is an expectation to safeguard the financial interests of another person or organisation, e.g. a carer abusing their access to patients monies, or an employee using commercially confidential NHS information to make a personal gain.

It should be noted that all offences under the Fraud Act 2006 occur where the act or omission is committed dishonestly and with intent to cause gain or loss. The gain or loss does not have to succeed, so long as the intent is there. Successful prosecutions under the Fraud Act 2006 may result in an unlimited fine and/or a potential custodial sentence of up to 10 years.

2.3 Bribery and Corruption

Bribery and corruption prosecutions can be brought using specific pieces of legislation:

- Prevention of Corruption Acts 1906 and 1916, for offences committed prior to 1st July 2011; and
- Bribery Act 2010, for offences committed on or after 1st July 2011

The Bribery Act 2010 reforms the criminal law of bribery, making it a criminal offence to:

- Give, promise or offer a bribe (s.1); and/or
- > Request, agree to receive or accept a bribe (s.2)

Corruption is generally considered to be an "umbrella" term covering such various activities as bribery, corrupt preferential treatment, kickbacks, cronyism, theft or embezzlement. Under the 2010 Act, however, bribery is now a series of specific offences.

Generally, bribery is defined as: an inducement or reward offered, promised or provided to someone to perform their functions or activities improperly in order to gain a personal, commercial, regulatory and/or contractual advantage.

Examples of bribery in an NHS context could be a contractor attempting to influence a procurement decision-maker by giving them an extra benefit or gift as part of a tender exercise; or, a medical or pharmaceutical company providing holidays or other excessive hospitality to a clinician in order to influence them to persuade their Trust to purchase that company's particular clinical supplies.

A bribe does not have to be in cash; it may be the awarding of a contract, the provision of gifts, hospitality, sponsorship, the promise of work or some other benefit. The persons making and receiving the bribe may be acting on behalf of others – under the Bribery Act 2010, all parties involved may be prosecuted for a bribery offence.

All staff are reminded to ensure that they are transparent in respect of recording any gifts, hospitality or sponsorship and they should refer to the Trust's separate policy, the Managing Conflicts of Interest in the NHS Policy, covering:

- Acceptance of Gifts and Hospitality
- Declaration of Interests
- Sponsorship

The Bribery Act 2010 is also extra-territorial in nature. This means that anyone involved in bribery activity overseas may be liable to prosecution in the UK if the bribe is in respect of any UK activity, contract or organisation. To this end, the Bribery Act 2010 also includes an offence of bribing a foreign public official [s.6].

In addition, the Bribery Act 2010 introduces a new 'corporate offence' [s.7] of the failure of commercial organisations to prevent bribery. The Department of Health Legal Service has stated that NHS bodies are deemed to be 'relevant commercial organisations' to which the Act applies. As a result, an NHS body may be held liable (and punished with a potentially unlimited fine) when someone "associated" with it bribes another in order to get, keep or retain business for the organisation. However, the organisation will have a defence, and avoid prosecution, if it can show it had 'adequate procedures' in place designed to prevent bribery.

Finally, under section 14 of the Bribery Act 2010, a senior officer of the organisation (e.g. a Senior Manager, an Executive or Non-Executive Director) would also be liable for prosecution if they consented to or connived in a bribery offence carried out by another. Under such circumstances, the senior officer may be prosecuted for a parallel offence to that brought against the primary perpetrator. Furthermore, the organisation could also be subject to an unlimited fine because of the senior officer's consent or connivance.

To re-iterate, the Bribery Act 2010 is applicable to NHS organisations including the Trust and, consequently, it also applies to (and can be triggered by) everyone "associated" with this Trust who performs services for it, or on its behalf, or who provides it with goods. This includes those who work for and with it, such as employees, agents, subsidiaries, contractors and suppliers (regardless of whether they are incorporated or not). The term 'associated persons' has an intentionally wide interpretation under the Bribery Act 2010.

The Trust adopts a 'zero tolerance' attitude towards bribery and does not, and will not, pay or accept bribes or offers of inducement to or from anyone, for any purpose. The Trust is fully committed to the objective of preventing bribery and will ensure that adequate procedures, which are proportionate to its risks, are in place to prevent bribery and which will be regularly reviewed. The Trust will, in conjunction with the NHSCFA, seek to obtain the strongest penalties – including criminal prosecution, disciplinary and/or civil sanctions – against anyone associated with the Trust who is found to be involved in any bribery or corruption activities.

As with the Fraud Act 2006, a conviction under the Bribery Act 2010 may ultimately result in an unlimited fine and/or a custodial sentence of up to 10 years imprisonment.

3. Codes of Conduct

The Codes of Conduct for NHS boards and NHS managers set out the key public service values. They state that high standards of corporate and personal conduct, based on the recognition that patients come first, have been a requirement throughout the NHS since its inception. These values are summarised as:

Accountability – Everything done by those who work in the authority must be able to stand the tests of parliamentary scrutiny, public judgements on propriety and professional codes of conduct.

Probity – Absolute honesty and integrity should be exercised in dealing with NHS patients, assets, staff, suppliers and customers.

Openness – The health body's activities should be sufficiently public and transparent to promote confidence between the authority and its staff and the public.

All staff should be aware of and act in accordance with these values. In addition staff are expected to:

- Act impartially in all their work;
- ➤ Refuse gifts, benefits, hospitality or sponsorship of any kind that might reasonably be seen to compromise their judgement or integrity; and, to avoid seeking to exert influence to obtain preferential consideration. All such gifts should be returned and hospitality refused;

- Declare and register gifts, benefits or sponsorship of any kind, in accordance with limits agreed locally, whether refused or accepted;
- Declare and record financial, non-financial or personal interest (e.g. company shares, research grant) in any organisation with which they have to deal, and be prepared to withdraw from those dealings if required, thereby ensuring that their professional judgement is not influenced by such considerations;
- Make it a matter of policy that offers of sponsorship that could possibly breach the Code be reported to the Board;
- Not misuse their official position or information acquired in the course of their official duties, to further their private interests or those of others;
- > Ensure professional registration (if applicable) and/or status are not used in the promotion of commercial products or services;
- ➤ Beware of bias generated through sponsorship, where this might impinge on professional judgement or impartiality; and
- ➤ Neither agree to practice under any conditions which compromise professional independence or judgement, nor impose such conditions on other professionals.

All staff are reminded that every NHS employee, regardless of position or status, must comply with the Managing Conflicts of Interest in the NHS Policy.

Relevant personnel are also reminded that their professional bodies will also have codes of conduct or standards of behaviour which they will be expected to adhere to.

4. Roles and Responsibilities

Through our day-to-day work, we, i.e. all staff, are in the best position to recognise any specific risks within our own areas of responsibility. We also have a duty to ensure that those risks – however large or small – are identified and eliminated. Where you believe the opportunity for fraud, bribery or corruption exists, whether because of poor procedures or oversight, you should report it to the AFS or the NHS Fraud and Corruption Reporting Line and/or online Fraud Reporting Form.

This section states the roles and responsibilities of employees and other relevant parties in reporting fraud or corruption.

4.1 Role of the Board / Audit Committee

The Trust has a duty to ensure that it provides a secure environment in which to work, and one where people are confident to raise concerns without worrying that it will reflect badly on them. This extends to ensuring that staff feel protected when carrying out their official duties and are not placed in a vulnerable position. If staff have concerns about any procedures or processes that they are asked to be involved in, the Trust has a duty to ensure that those concerns are listened to and addressed.

The Trust's Board (via its Audit Committee) has a duty to provide adequate governance and oversight of the Trust to ensure that its funds, people and assets are adequately protected against criminal activity, including fraud, bribery and corruption.

4.2 Chief Executive

The Trust's Chief Executive, as the organisation's accountable officer, has overall responsibility for securing funds, assets and resources entrusted to it, including instances of fraud, bribery and corruption.

The Chief Executive must ensure adequate policies and procedures are in place to protect the Trust and the public funds it receives. However, responsibility for the operation and maintenance of controls falls directly to line managers and requires the involvement of all of Trust employees. The Trust therefore has a duty to ensure employees who are involved in or who are managing internal control systems receive adequate training and support in order to carry out their responsibilities. Therefore, the Chief Executive and Director of Finance will monitor and ensure compliance with this policy.

4.3 Director of Finance

The Director of Finance [DoF], in conjunction with the Chief Executive, monitors and ensures compliance with the Trust's contractual requirements regarding fraud, bribery and corruption.

The DoF has powers to approve financial transactions initiated by directorates across the Trust.

The DoF prepares, documents and maintains detailed financial procedures and systems; and applies the principles of separation of duties and internal checks to supplement those procedures and systems.

The DoF will report annually to the Board on the adequacy of internal financial controls and risk management as part of the Board's overall responsibility to prepare a statement of internal control for inclusion in the Trust's annual report.

The DoF will, depending on the outcome of investigations (whether on an interim/on-going or concluding basis) and/or the potential significance of suspicions that have been raised, inform appropriate senior management accordingly.

The AFS shall be responsible, in discussion with the DoF, for informing third parties such as external audit or the police at the earliest opportunity, as circumstances dictate.

The DoF will inform and consult the Chief Executive in cases where the loss or where the incident may lead to adverse publicity.

The DoF or the AFS will consult and take advice from the Director of People and Organisational Development if a member of staff is to be interviewed, suspended or disciplined. The DoF or AFS will not conduct a disciplinary investigation but the employee may be the subject of a separate investigation by HR.

4.4 Managers

Managers must be vigilant and ensure that procedures to guard against fraud, bribery and corruption are applied and monitored. They should be alert to the possibility that unusual events or transactions could be symptoms of fraud, bribery and corruption. If they have any doubts, they must seek advice from the nominated AFS.

Managers must instil and encourage an anti-fraud, bribery and corruption culture within their team and ensure that information on procedures is made available to all employees. The desktop guide [Appendix A] provides a reminder of the key contacts and a checklist of the actions to follow if fraud, bribery and corruption, or other illegal acts, are discovered or suspected. Managers are encouraged to copy this to staff and to place it on staff notice boards in their department.

The AFS will proactively assist the encouragement of an anti- fraud, bribery and corruption culture by undertaking work that will raise fraud awareness.

All instances of actual or suspected fraud, bribery and corruption which come to the attention of a manager must be reported immediately. It is appreciated that some employees will initially raise concerns with their manager. However, in such cases, managers must not attempt to investigate the allegation themselves; they have the clear responsibility to refer the concerns to the AFS as soon as possible.

Line managers at all levels have a responsibility to ensure that an adequate system of internal control exists within their areas of responsibility and that controls operate effectively. The responsibility for the prevention and detection of fraud, bribery and corruption therefore primarily rests with managers but requires the co-operation of all employees.

As part of that responsibility, line managers need to:

- Inform staff of the Trust's code of business conduct and anti-fraud, bribery and corruption policy as part of their induction process, paying particular attention to the need for accurate completion of personal records and forms;
- Ensure that all employees for whom they are accountable are made aware of the requirements of the policy;
- Assess the types of risk involved in the operations for which they are responsible;
- ➤ Ensure that adequate control measures are put in place to minimise the risks. This must include clear roles and responsibilities, supervisory checks, staff rotation (particularly in key posts), separation of duties wherever possible so that control of a key function is not invested in one individual, and regular reviews, reconciliations and test checks to ensure that control measures continue to operate effectively;
- > Ensure that any use of computers by employees is linked to the performance of their duties within the Trust;
- ➤ Be aware of the Trust's anti-fraud, bribery and corruption policy and the rules and guidance covering the control of specific items of expenditure and receipts;
- Identify financially sensitive posts;
- Ensure that controls are being complied with; and
- ➤ Contribute to their director's assessment of the risks and controls within their business area, which feeds into the Trust's and the Department of Health Accounting Officer's overall statements of accountability and internal control.

4.5 Employees

The Trust's Standing Orders, Standing Financial Instructions, policies and procedures place an obligation on all employees and non-executive directors to act in accordance with best practice.

Employees are expected to act in accordance with the standards laid down by their professional institutes, where applicable, and have a personal responsibility to ensure that they are familiar with them.

Employees also have a duty to protect the assets of the Trust, including information and property.

In addition, all employees have a responsibility to comply with all applicable laws, regulations and Trust policies relating to ethical business behaviour, procurement, personal expenses, conflicts of

interest, confidentiality and the acceptance of gifts and hospitality. This means, in addition to maintaining the normal standards of personal honesty and integrity, all employees should always:

- > Avoid acting in any way that might cause others to allege or suspect them of dishonesty;
- ➤ Behave in a way that would not give cause for others to doubt that the Trust's employees deal fairly and impartially with official matters; and
- Be alert to the possibility that others might be attempting to deceive.

All employees have a duty to ensure that public funds are safeguarded, whether or not they are involved with cash or payment systems, managing budgets or dealing with contractors or suppliers.

If an employee suspects that there has been fraud, bribery or corruption, or has seen any suspicious acts or events, they must report the matter to the nominated AFS.

The Trust's AFS service is provided under contract by Mersey Internal Audit Agency (MIAA), an NHS agency. The Trust's nominated AFS is **Phillip Leong**.

4.6 Anti-Fraud Specialist (AFS)

The AFS is operationally accountable to the Trust's Director of Finance and reports on the progress of all anti-fraud and corruption activity to the Trust Audit Committee. The AFS is responsible for taking forward all anti-fraud work locally in accordance with national standards and regularly reports to the Director of Finance on the progress of the investigation and when/if referral to the police is required.

The AFS liaises with several key stakeholders and key contacts across the Trust and undertakes their duties to the highest possible standards at all times.

The AFS will:

- Ensure that the Director of Finance is informed about all referrals/cases and approves any necessary investigation activity;
- ➤ In particular, conduct investigations of all alleged fraud, bribery and corruption in accordance with the NHS Anti-Fraud and Corruption Manual, Investigations Toolkit, NHS Standards for Providers and relevant criminal law:
- ➤ Be responsible for the day-to-day implementation of the key principles of anti-fraud, bribery and corruption activity and, in particular, the investigation of all suspicions of fraud, bribery and corruption;
- Investigate all cases of fraud;
- In consultation with the Director of Finance, report any cases to the NHSCFA as agreed and in accordance with the NHS Anti-Fraud and Corruption Manual;
- Report any case and the outcome of the investigation through the NHSCFA national case management system (FIRST);
- ➤ Ensure that other relevant parties are informed where necessary, e.g. Human Resources (HR) will be informed if an employee is the subject of a referral;
- > Ensure that the Trust's incident and losses reporting systems are followed;
- Ensure that any system weaknesses identified as part of an investigation are followed up with management and reported to internal audit;

- Adhere to the Counter Fraud Professional Accreditation Board (CFPAB)'s Principles of Professional Conduct as set out in the NHS Anti-Fraud and Corruption Manual;
- Not have responsibility for or be in any way engaged in the management of security for any NHS body; and
- ➤ Ensure that the Director of Finance is informed of NHSCFA investigations, including progress updates

In addition, the AFS will be responsible for the day to day implementation of the generic areas of antifraud, bribery and corruption strategy, as agreed in the fraud risk assessed annual work plan.

4.7 NHS Counter Fraud Authority (NHSCFA)

The NHSCFA deliver anti-crime work that cannot be carried out by NHS health bodies regionally or in isolation. They use intelligence to identify serious and complex economic crime, reduce the impact of crime and drive improvements in anti-crime work.

Local NHS organisations are primarily accountable for dealing with crime risks in the NHS. The NHSCFA provides information and guidance to local AFS' to improve anti-fraud, bribery and corruption work across the NHS.

4.8 Internal and External Audit

The role of internal and external audit includes reviewing controls and systems and ensuring compliance with financial instructions.

Any incident or suspicion of fraud, bribery or corruption that comes to internal or external audit's attention will be passed immediately to the nominated AFS. The outcome of the investigation may necessitate further work by internal or external audit to review systems.

4.9 Human Resources

HR will liaise closely with managers and the AFS from the outset if an employee is suspected of being involved in fraud, bribery and/or corruption, in accordance with agreed liaison protocols. HR staff are responsible for ensuring the appropriate use of the Trust's disciplinary procedure. The HR department will advise those involved in the investigation on matters of employment law and other procedural matters, such as disciplinary and grievance procedures, as requested.

Close liaison between the AFS and HR will be essential in respect of any decision as to whether to exclude an employee from the Trust whilst necessary enquiries are on-going, though any final decision to exclude is that of the Trust. Close liaison will also be necessary to ensure that any parallel sanctions (i.e. criminal, civil and disciplinary sanctions) are applied effectively and in a coordinated manner.

HR will take steps at the recruitment stage to establish, as far as possible, the previous record of potential employees, as well as the veracity of required qualifications and memberships of professional bodies, in terms of their propriety and integrity. In this regard, temporary and fixed-term contract employees are treated in the same manner as permanent employees.

4.10 Information Management and Technology

The Head of Information Security (or equivalent) will contact the AFS immediately in all cases where there is suspicion that Trust ICT is being used for fraudulent purposes in accordance with the Computer Misuse Act 1990. Similarly, the Head of Information Security will liaise closely with the AFS

to ensure that a subject's access (both physical and electronic) to Trust ICT resources is suspended or removed where an investigation identifies that it is appropriate to do so.

5. The Response Plan

5.1 Reporting Fraud, Bribery or Corruption

This section outlines the action to be taken if fraud, bribery or corruption is discovered or suspected.

All genuine suspicions of fraud, bribery and corruption must be reported directly to the AFS on:

Telephone – 0151 285 4531 or 0151 285 4500 Email – phillip.leong@miaa.nhs.uk or phillip.leong@nhs.net

If the referrer believes that the Director of Finance or AFS is implicated, they should notify whichever party is not believed to be involved who will then inform the Chief Executive and Audit Committee Chairperson.

An employee can contact any executive or non-executive director of the Trust to discuss their concerns if they feel unable, for any reason, to report the matter to the AFS or Director of Finance.

If an employee feels unable, for any reason, to report the matter internally, employees can also call the NHS Fraud and Corruption Reporting Line on Freephone **08000 28 40 60** or report their concerns via the NHS Online Fraud Reporting Form www.cfa.nhs.uk/reportfraud.

This provides an easily accessible route for the reporting of genuine suspicions of fraud, bribery and corruption within or affecting the NHS. It allows NHS staff who are unsure of internal reporting procedures to report their concerns in the strictest confidence. All calls are dealt with by experienced trained staff and any caller who wishes to remain anonymous may do so.

Anonymous letters, telephone calls, etc. are occasionally received from individuals who wish to raise matters of concern, but not through official channels. While the suspicions may be erroneous or unsubstantiated, they may also reflect a genuine cause for concern and will always be taken seriously.

The AFS will make sufficient enquiries to establish whether or not there is any foundation to the suspicion that has been raised. If the allegations are found to be malicious, they will also be considered for further investigation to establish their source.

Staff are encouraged to report reasonably held suspicions directly to the AFS. You can do this by completing the Referral Form [Appendix B] or by contacting the AFS by telephone or email using the contact details supplied on the desktop guide.

The Trust wants all employees to feel confident that they can expose any wrongdoing without any risk to themselves. In accordance with the provisions of the Public Interest Disclosure Act 1998, the Trust has produced a Whistleblowing Policy. This procedure is intended to complement the Trust's Anti-Fraud, Bribery and Corruption Policy as well as other relevant Trust policies and ensures there is full provision for staff to raise any concerns with others if they do not feel able to raise them with their line manager/management chain. Corporate policies can be found on the Trust's intranet site.

5.2 Police Involvement

In accordance with the NHS Anti-Fraud and Corruption Manual issued by the NHSCFA, the AFS, in conjunction with the Director of Finance, will where appropriate refer any case to the police. Any referral to the police will not prohibit action being taken under the local disciplinary procedures of the Trust.

5.3 Managing the Investigation

In accordance with the NHS Anti-Fraud and Corruption Manual issued by the NHSCFA, the AFS, in consultation with the Director of Finance, will investigate all allegations of fraud, bribery and corruption.

The AFS may make recommendations to the Trust for them to consider appropriate action in respect of exclusion or suspension whilst an investigation is on-going in order to ensure evidence is protected from the risk of tampering.

The Trust will adhere to its own disciplinary policy if there is evidence that an employee has committed an act of fraud, bribery or corruption.

5.4 Evidence Gathering

The AFS will take custody of any physical evidence and record this in accordance with the procedures outlined in the NHS Anti-Fraud and Corruption Manual.

5.5 Reporting the Results of the Investigation

The AFS will prepare a report for the Director of Finance and may include recommendations in respect of further action to be taken by the Trust; such recommendations will require a management response to be provided by the Trust.

5.6 Sanctions and Redress

The Trust's approach to pursuing sanctions in cases of fraud, bribery and corruption is that the full range of possible sanctions – including criminal, civil, disciplinary and regulatory – should be considered at the earliest opportunity and any or all of these may be pursued where and when appropriate. The consistent use of an appropriate combination of investigative processes in each case demonstrates the Trust's commitment to take fraud, bribery and corruption seriously and ultimately contributes to the deterrence and prevention of such actions.

The Trust endorses the NHSCFA's approach and adopts the principles contained within their policy entitled, 'Parallel Criminal and Disciplinary Investigations'; as well as complying with the provisions of the NHS Anti-Fraud and Corruption Manual with regard to applying sanctions where fraud, bribery or corruption is proven. The Trust maintains an internal joint-working and data sharing protocol between the AFS and the HR department which also covers their respective investigative duties.

The types of sanction which the Trust may apply when a financial offence has occurred include:

Civil Redress – We will seek financial redress, whenever possible, to recover losses (of money or assets), including interest and costs, to fraud, bribery and corruption. Redress can be sought in various ways. These include confiscation or compensation orders or use of the Proceeds of Crime legislation in the criminal courts, as well as civil legal sanctions such as an order for repayment or an attachment to earnings where appropriate, in addition to any locally agreed voluntary negotiations or repayments. As an organisation, the Trust actively publicise the fact that redress will be sought where applicable to recover monies lost to fraud and corruption, thus creating a further deterrent effect. Action to recover losses should be commenced as soon as practicable after the loss has been identified and may include various departments to liaise about the most appropriate option. In order to provide assurance that policies were adhered to, the Director of Finance will maintain a record highlighting when recovery action was required and issued and when the action taken. This will be reviewed and updated on a regular basis.

- ➤ Criminal Prosecution The AFS will work in partnership with the NHSCFA, the police and/or the Crown Prosecution Service, where appropriate, to bring a case to court against an alleged offender. Outcomes can range from a criminal conviction to fines and imprisonment.
- Disciplinary Sanctions Disciplinary procedures will also be initiated where an employee is suspected of being involved in a fraudulent or illegal act. The Trust's disciplinary policy can be located on the intranet policies page.
- ➤ Professional Body Disciplinary Sanctions Where appropriate and if warranted, the Trust reserves the right to also report staff to their professional body as a result of a successful investigation and/or prosecution."

6. Consultation

Key individuals/groups involved in the development of the document to ensure it is fit for purpose once approved.

Name	Designation
Trust's Audit Committee Members	Audit Committee

7. Dissemination and Implementation

7.1 Dissemination

This policy will be brought to the attention of all employees and will form part of the induction process for new staff.

This policy will be disseminated Trust-wide for all employees to understand and be made aware of via awareness presentations, the Trust's Bulletins and on the Trust's anti-fraud intranet page.

7.2 Implementation

The Trust's AFS will be responsible for implementing this policy and all Trust managers have a responsibility to ensure all staff are made aware of the policy and understand it. The AFS will provide any training where required.

8. Process for Monitoring Compliance and Effectiveness

Monitoring is essential in ensuring that controls are appropriate and robust enough to prevent or reduce fraud. Through the reviewing of system controls, conducting investigations and identifying weaknesses, the AFS will monitor the policy's effectiveness. Outcomes will be summarised and documented through the Trust's Audit Committee.

9. Standards / Key Performance Indicators

NHS Standards for Providers Service Condition 24 - NHS Standards Contract

Appendix 1

A Desktop Guide to Reporting NHS Fraud, Bribery and Corruption

FRAUD is the dishonest intent to obtain a financial gain from, or cause a financial loss to, a person or party through false representation, failing to disclose information or abuse of position.

CORRUPTION / BRIBERY is the deliberate use of bribery or payment of benefit-in-kind to influence an individual to use their position in an unreasonable way to help gain advantage for another.

DO

• Note your concerns

Record details such as your concerns, names, dates, times, details of conversations and possible witnesses. Time, date and sign your notes.

Retain or secure evidence

Retain any evidence that may be destroyed, but do not alter or write on it an in any way.

Report your suspicion promptly

Confidentiality will be respected – delays may lead to further financial loss.

Be discreet

Don't discuss your concerns with anyone who doesn't need to know

If you suspect that fraud against the NHS has taken place, you must report it immediately, by:

- directly contacting the Anti-Fraud Specialist, or
- telephoning the freephone NHS Fraud and Corruption Reporting Line, or
- online via the fraud reporting form, or
- contacting the Director of Finance

<u>DO NOT</u>

- Confront the suspect or convey concerns to anyone other than those authorised

 Never attempt to question a suspect yourself: this could alert a fraudster and place you at harm.
- Try to investigate the concern yourself

Never attempt to gather evidence yourself unless it is about to be destroyed; gathering evidence must take into account legal procedures in order for it to be useful. Your AFS will conduct an investigation in accordance with legislation.

• Be afraid of raising your concerns

The Public Interest Disclosure Act 1998 protects employees who have reasonable concerns. You will not suffer discrimination or victimisation by following the correct procedures.

Do nothing!

Report NHS Fraud, Bribery & Corruption – contact details:

Your Trust AFS: 0151 285 4531 or 0151 285 4500 (MIAA)
NHS Fraud and Corruption Reporting Line: 0800 028 40 60
NHS Online Reporting Form: www.cfa.nhs.uk/reportfraud

All calls will be treated in confidence and investigated by professionally trained personnel

Your nominated Anti- Fraud Specialist is **Phillip Leong** who can be contacted by telephoning **0151 285 4531** or **4500**, or emailing **phillip.leong@miaa.nhs.uk** or **phillip.leong@nhs.net**If you would like further information about the NHS Counter Fraud Authority or the work of the AFS, please visit **https://cfa.nhs.uk**

Protecting your NHS from Fraud, Bribery and Corruption

NHS Fraud, Bribery and Corruption Referral Form

All referrals will be treated in confidence and investigated by professionally trained staff

Note: Referrals should only be made when you can substantiate your suspicions with one or more reliable pieces of information. Anonymous applications are accepted but may delay any investigation.

1. Date			
2.	Anonymous application Yes/No (delete as appropriate)		
	Yes (If 'Yes' go to section 6) or No (If 'No' complete sections 3–5)		
3.	Your name		
4.	Your organisation/profession		
5.	Your contact details		
•			
6.	Suspicion		
7.	Please provide details including the name, address and date of birth (if known) of the person to whom the allegation relates.		
8.	Possible useful contacts		

9. Please attach any available additional information.

Submit the completed form (in a sealed envelope marked 'Restricted – Management' and 'Confidential') for the personal attention of **Phillip Leong**, the nominated AFS for Cheshire and Wirral Partnership NHS Foundation Trust **c/o Mersey Internal Audit Agency**, **Regatta Place**, **Brunswick Business Park**, **Summers Road**, **Liverpool**, **L3 4BL**.